

MARK TWAIN REGIONAL COUNCIL OF GOVERNMENTS

July 1, 2022 – June 30, 2023



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Mark Twain Regional Council of Governments

About Us

The Mark Twain Regional Council of Governments was organized in 1968 following the passage of Chapter 251 RsMO by the General Assembly in 1968. For over fifty (50) years, the Mark Twain Regional Council of Governments has been providing services to local units of governments.

"Serving the counties of Audrain, Macon, Marion, Monroe, Pike, Ralls, Randolph, and Shelby and the communities that lie within."

VISION

The Mark Twain Regional Council of Governments continually strives to provide a wide range of professional services to its member governments and to address important issues that impact the quality of life of the residents within the region.

GOVERNANCE

The Council is governed by an executive board comprised of representatives from each county and tasked with establishing policies for the operation of the Council and the development of the region.

Executive Board



Mark Twain Regional Council of
Governments is governed by an
executive board, which is comprised of
representatives from each county.



The Executive Board's primary purpose is to set policies for the operation of the Council and the development of the region.

The Executive Board of the Council,
which meets on a quarterly basis,
consists of seventeen (17) members,
made up of locally elected officials and
members at large.

DIRECTORS

Chairman | Alan Winders
Vice Chairman | Tom Shively
Secretary/Treasurer | Chuck Herron

AUDRAIN COUNTY

Presiding Commissioner | Alan Winders City of Mexico | Bruce Slagle Private Business Owner | Nick Johnston

MACON COUNTY

Presiding Commissioner | Dean Still City of Macon | Mayor Tony Petre

MARION COUNTY

Associate Commissioner | Steve Begley City of Palmyra | Mayor Rusty Adrian

MONROE COUNTY

Presiding Commissioner | Curt Wheeler City of Paris | Superintendent Barb McCall Private Business Owner | Chuck Herron

PIKE COUNTY

Presiding Commissioner | Bill Allen

RALLS COUNTY

Presiding Commissioner | John Lake Private Business Owner | Dustin Wasson

RANDOLPH COUNTY

Presiding Commissioner | Sid Conklin Moberly Chamber of Commerce | Director Megan Schmitt

SHELBY COUNTY

Associate Commissioner | Tom Shively Shelby County EDC | Wendy Brumbaugh

MTRCOG Staff

Cindy Hultz Executive Director



Ashley Long

Solid Waste Planner

Community Planner

Devyn Campbell Fiscal Officer **Community Planner**



Dana Thies Administrative Assistant



Anna Gill Transportation Planner **Community Planner**



Delores Woodhurst Community Planner







Economic Development Administration (EDA)

Mark Twain Regional COG is a Federally designated Economic Development

District by the US Department of Commerce – Economic Development

Administration (EDA). As a result, the Council receives planning grant assistance from the EDA on an annual basis. The Council is charged with the responsibility of providing technical assistance to member cities and counties as well as supporting economic development efforts throughout the region.

Mark Twain Regional COG is extremely familiar with State and Federal programs available to assist in the creation of new jobs and spark economic growth within the region. The COG also collaborates with local economic development organizations throughout the region.

Active EDA Projects July 1, 2022 – June 30, 2023				
	EDA Funds	Match	Total project	Description
City of Moberly	\$4,809,787	\$1,566,813	\$6,376,600	Infrastructure improvements to mitigate damage due to flooding
City of Clarksville	\$1,686,722	\$11,171,962	\$12,858,684	Flood protection system
Pike County	\$1,505,574	\$376,393	\$1,881,967	Road improvements
Monroe City	\$1,449,896	\$362,475	\$1,812,371	Road improvements
Total	\$9,451,979	\$13,477,643	\$22,929,622	

Mark Twain Revolving Loan Fund

The Mark Twain Revolving Loan Fund (RLF) is a loan pool established with funds from the Economic Development Administration and administered by the Mark Twain Regional Council of Governments to assist new and existing businesses obtain additional funding for the purpose of creating new jobs in Northeast Missouri. The RLF is a gap financing measure primarily used for development and expansion of small businesses. It is a self-replenishing pool of money, utilizing interest and principal payments on old loans to issue new ones. As of June 30, 2023, the Mark Twain RLF loan program has four active loans.

ACTIVE LOAN RECIPIENTS AS OF 6/30/2023

• PRATT'S ON MONROE — MEXICO — \$65,000

(Food & Beverage Establishment)

Facebook: Pratt's on Monroe

H-Squared — Palmyra — \$150,000

(Automation Firm) www.h2plc.com

• WARBONNET ENTERPRISES — MACON — \$150,000

(Model Railroad Manufacturing)

www.modeltrainstuff.com/brands/Micro-Engineering

Lea's Classy Cuts — Moberly — \$50,000

(Hair Salon)

Facebook: Lea's Classy Cuts

Regional Homeland Security Oversight Committee (RHSOC) SSOURI OFFICE

Region B

The Regional Homeland Security Oversight Committee (RHSOC) -Region B is comprised of fifteen (15) individual disciplines from sixteen (16) counties in the northeast region. The purpose of the committee is to develop regionally focused Homeland Security programs and initiatives.

In FY 2022, there were a total of 10 grants funded by the Region B RHSOC totaling \$262,462.18. A full inventory list of over 700 pieces of equipment purchased by the RHSOC since 2006 can be found on the COG website.

FY 2023 Projects July 1, 2022 to June 30, 2023

		Award
Applicant	Project	Amount
Marion County 911	Rapid Response Vehicle - Sustain	\$4,849.20
Adair County Health Department	Region B ID Badging - Sustain	\$16,490.00
Hannibal Fire Department	Technical Rescue Equipment	\$8,726.02
Kirksville Emergency Management Agency	Hazmat/HSRT Trailer	\$47,927.00
Macon Fire Department	Mobile & Portable Radios & Repeaters	\$41,747.36
Marion County Emergency Management	Mobile & Portable Radios & Repeaters	\$32,647.45
Center Police Department	Mobile & Portable Radios & Repeaters	\$16,956.24
Moberly Emergency Management	Fire Turnout Gear	
Agency		\$32,000.00
Linn County Ambulance District	MCI Trailer Vehicle	\$57,868.91
Ralls County Sheriff's Office	Flock Safety Camera	\$3,250.00

RHSOC Regionalization

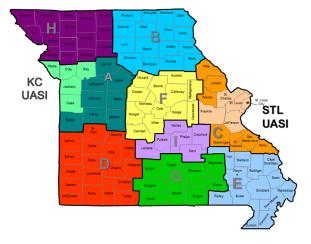
Missouri's "regionalization of homeland security" plan is focused on establishing common sense, local governance structure and process to facilitate local, community level engagement in not only grant funding priorities and strategies, but also in other homeland security related decisions. RHSOC geographic boundaries are based on the established boundaries of the Missouri State Highway Patrol.

RHSOC Representation

The Region B RHSOC includes representatives from the following disciplines:

- 9-1-1
- Emergency Management
- County Government
- Emergency Medical Services
- Fire Protection
- Health Departments
- City Government
- Homeland Security Response Team

- Hospitals
- Police
- Private Industry/Public Utilities
- City-County Public Works
- Sheriff
- Education
- Volunteer Groups



CHAIR: Michael Kindle, Director of Macon County 911

The RHSOC meets quarterly, with additional meetings called as needed to deal with specific issues.

15+ Voting Members Region B RHSOC

With a primary and alternate position in each of the 15 disciplines, Region B RHSOC can have up to 30 members.

Solid Waste Management District

Region G

The Mark Twain Regional Council of Governments provides administrative services for the Mark Twain Solid Waste Management District Region G. The District serves as a regional solid waste planning agency for the counties of Macon, Marion, Monroe, Pike, Ralls, Randolph, and Shelby.

Region G Solid Waste District is designated with the purpose of assisting in the development of local and regional waste reduction by providing assistance through grants to local governments, businesses, schools, non-profits and individuals located in the Mark Twain Solid Waste Management District.

Executive Board

The Executive Board for the Solid Waste District is comprised of a County Commissioner from each of the seven counties. The Executive Board provides guidance in the development of policies that pertain to the management of solid waste. The district is working towards setting goals within the seven counties that will promote recycling and the use of earth friendly products. Education programs are being developed that will teach the importance of recycling to school age children. The Mark Twain Solid Waste Management District is funded by the Missouri Department of Natural Resources.



Grants Awarded

Macon County Sheltered Workshop (MDI)	\$ 30,055.02
Community Collection Trailers/Equipment	
Mark Twain Regional Council of Governments	\$ 58,000.00
Regional HHW & E-Waste Collection	
City of Moberly	\$ 15,656.00
Moberly Glass Recycling	
St. John's Evangelical Lutheran Church	\$ 41,815.00
St. John's Daycare Playground	
Community Child Development Center	\$ 46,611.50
Playgrounds for Learning	
2 River Industries	\$ 27,000.00
Recycling on Wheels	
Holy Rosary School	\$ 44,100.00
Holy Rosary School Playground Equipment	

Mini Educational Grants

The Mark Twain Solid Waste Management District offered their fourth round of "Educational Mini-Grants" this past year. Grant applicants could apply for up to \$4,500 for the purpose of waste reduction, recycling, composting, education, market development, household hazardous waste and e-waste projects. There were four projects awarded in November of 2022.

Region G aims to reduce solid waste in landfills through reusing, recycling, and programs designed to educate the public about the importance of conserving our environment. As part of the Mini Grant program applicants must include an educational component for the project. This strategy ensures recycling education stays prominent in the region.

- Louisiana Elementary School- LES Recyclers \$2,000.00
- City of Curryville- Recycle 2022 Project \$1,436.58
- South Shelby Environmental Club-Recycling Expansion Project \$4,125.61
- Lick Creek Adventures Daycare and Preschool- Outdoor Classroom Project \$4,500.00

Plan Implementation

The Mark Twain Solid Waste Management District operates a weekly Household Hazardous Waste and E-Waste Collection site utilizing grant funding. In FY 23 the project generated 13+ tons of waste and diverted it from the land fill.

Education

Earth Day: The MTSWMD encouraged Earth Day Activities by inviting classrooms to create something from recycled material- Students brought in items from home or collected from the school that were headed for the trash can and built something creative and submitted photos to the District.

Recycling Bins for Classrooms

- The Mark Twain Solid Waste Management District Purchased Recycled Bins for Classrooms!
- In April, the Mark Twain Solid Waste Management opened funding for the purchase of recycling bins for classrooms in the seven-county region.
- Three schools responded to the notice and the district was able to purchase around 40 recycling bins in an array of sizes and deliver them to schools in need.



Earth Day Contest Winners 2023

This year's first Place winners of the Earth Day contest were Mrs. Blomquist's 4th and 5th graders at Middle Grove C-1. Students celebrated Earth Day by creating a Bird Resort. The resort included a bird bath with flowers to attract pollinators, flowers planted in outdoor planters, bird houses, and bird feeders. Everything in the Bird Resort was made from recycled materials. Students did all the researching, designing, and painting for the project.

Transportation Planning

The Mark Twain Regional Council of Governments, in coordination with the Missouri Department of Transportation Northeast District are committed in their efforts to expand the relationship between units of local government while developing an effective, efficient, and resilient statewide transportation network.

MTRCOG is designated as a "Transportation Planning Partner". This designation allows the Council the opportunity to assist units of local government in various transportation planning activities. This includes GIS mapping services, updating of the Regional Transportation Plan, and assisting our communities/counties with prioritizing transportation projects.

The MTRCOG provides an avenue for the public to be actively involved in the planning process and prioritization of transportation projects throughout the area. This is accomplished by receiving public input through the Transportation Advisory Committee (TAC) which meets on a quarterly basis. The TAC plays an important role in the transportation planning process. The TAC is assigned the duty of identifying and prioritizing transportation needs within the region and then presenting them to MoDOT for consideration in the development of the Statewide Transportation Improvement Program (STIP). The STIP is a tool used by MoDOT to make critical transportation investments in the State of Missouri. The TAC consists of two representatives from each county that are appointed by the County Commission.

The MTRCOG facilitated four Transportation Advisory Committee (TAC) Meetings this fiscal year and guided the TAC through the prioritization process. A list of the most recent top-ranked transportation needs has been incorporated into this annual report.

The MTRCOG continues to be an active member of the Northeast Coalition for Roadway Safety. The COG also participates in locate safety campaigns and promotes the Buckle Up/Phone Down statewide initiative when possible, including

- Hannibal Middle School BUPD Day,
- Mark Twain High School Seatbelt checks, and
- Ralls County Elementary Seatbelt Safety program

The MTRCOG continues to attend local traffic coalitions such as the Better 54 Coalition. The COG seeks transportation funding on behalf of the Coalition when available.

The MTRCOG offers the use of two radar traffic counters and a large speed display trailer. Both devices have the technology to produce high quality traffic reports which can be used to assist with traffic decisions, supporting information for grant applications, and so much more.

Members of the Council of Governments can request up to three maps per year. These maps are provided at no cost to communities and are just one of the many benefits of their membership.







Mark Twain COG TA C 2022 Road & Bridge Needs Ranking

Audrain/Ralls/Pike 54	Mexico to Louisiana; shared 4-lane	AUD RAL PIK 1
Macon 63	Macon bypass; congestion and safety	MAC 5 (new)
Marion/Ralls 61	Hannibal Expressway; congestion and safety	MAR RAL 1

County/Route	Location; Issue and/or Potential Solution	Need ID
Macon 63 & 36	Interchange in Macon; congestion/safety improvement	MAC 1
Monroe 15 & 154	Intersection at Paris; make "T" intersection	MON 2
Shelby 168	Add shoulders through county	SHE 7
Audrain 22	Bridge over KCS RR at Centralia; replace bridge	AUD 2
Pike 54	True Mfg. entrance at Bowling Green; safety	PIK 8
Marion 168	Shelby county to Hannibal; add shoulders	MAR 5
Ralls D	Bridge over Purdey Creek near Monroe Co. line; replace bridge	RAL 8
Randolph Bus. 63	Rte. M intersection in Moberly; improve intersection; widen/turn lanes to Hwy EE	RAN 5 and 8
Audrain Bus. 54	Teal Lake Rd to Pearl Dr. in Mexico; safety	AUD 11
Marion 61	Various county road intersections; accel and decel lanes	MAR 12 (new)
Monroe 107	Near Mark Twain Lake; resurface	MON 3
Randolph Various	63 & N @ Renick; 63 & J @ Jacksonville; improve intersections	RAN 4-6
Marion 61/24	61/24; interchange & east outer rd at Palmyra	MAR 9
Pike 61 & NN	Intersection south of Bowling Green; safety	PIK 10
Ralls Scott's Lane	Paving between Highway O and Highway T	RAL 15 (new)
Monroe 154	Paris to Perry; widen	MON 4
Macon 63	Walnut St intersection; safety issue for school buses	MAC 11
Shelby B	Improvements North and East of Leonard between Rt. 151 and Rt. 156	SHE 9 (new)
Audrain 22	Muldrow St. in Mexico; reconstruct	AUD 10
Macon C	Bevier south; widen road	MAC 3
Randolph 24	24 & Silva Lane; Moberly; improve intersection	RAN 7
Ralls 19	Four way stop in Center; drainage issues	RAL 13 (new)
Shelby N	Near Salt River; flooding issues	SHE 8
Shelby 36	East end of Shelbina; improve access	SHE 6
Marion E	BNSF RR underpass north of Rte. 36; replace	MAR 11
Pike 79	South of Clarksville; flooding, raise road	PIK 1
Macon C	RR tracks to City Limits in Bevier; widen	MAC 10
Monroe 24 & Bus. 36	Three-way intersection in Monroe City; improve	MON 5
Monroe A & F	Intersection north of Holliday; sight distance	MON 1
Randolph D & BB	Pavement improvements on D and BB	RAN 16 (new)
Audrain various	All poor condition minor roads; resurface	AUD 13
Ralls E	Ingress/Egress improvements for access during flooding	RAL 14
Shelby V & Z	Hunnewell; MoDOT take over roads	SHE 3

Mark Twain COG TAC 2022 Multimodal Needs Ranking

<u>#</u>	County/Rte	<u>Type</u>	Description of need/Potential Solution
Mac mm 1	Macon	Bike/Ped	Pedestrian walkway over Rte. 63 to
			Macon school
Var mm 1	Macon/Monroe/Ralls/Shelby	Transit	OATS Transit System improvements
Ral mm 1	Ralls 19	Bike/Ped	Sidewalk from Center to Mark Twain
			School
Aud mm 1	Audrain	Rail	Rail/highway intermodal exchange
Mar mm 1	Marion	Aviation	Hannibal Airport Expansion – Runway
			extension, runway repair, and an airport
			business plan
Pik mm 1	Pike Bus. 61	Bike/Ped	Pedestrian walkway bridge parallel with
			Bus. 61 crossing the railroad tracks, in
			Bowling Green.
She mm 1	Shelby	Waterways	Mid-America Port Commission
Mar mm 2	Marion	Bike/Ped	Hiking trail in Palmyra from High School
			to City Park
Pik mm 2	Pike Bus 61	Bike/Ped	Sidewalk on roundabout intersection
			near Walmart in Bowling Green
Ral mm 2	Ralls	Bike/Ped	Sidewalk to improve access to City Park
Ran mm 3	Randolph	Aviation	Omar N. Bradley Regional Airport – West
			taxiway and parking
Mac mm 2	Macon	Bike/Ped	Sidewalk connection to school in Callao
Ran mm 1	Randolph	Bike/Ped	Sidewalk improvements in Huntsville
Aud mm 2	Audrain	Bike/Ped	Sidewalk improvements on Muldrow St.
			in Mexico (Phase II)
Ran mm 2	Randolph	Bike/Ped	Sidewalk improvements in Moberly
			including a sidewalk bridge
Aud mm 3	Audrain	Bike/Ped	Sidewalk improvements in Vandalia
Aud mm 4	Audrain	Bike/Ped	Improve safety at KCS crossing of Rt. KK
			West of Laddonia
Pik mm 3	Pike	Bike/Ped	Sidewalk improvements in downtown
			Clarksville
Mar mm 3	Marion	Bike/Ped	Hiking trail in Hannibal by River Road
Mac mm 3	Macon	Bike/Ped	Sidewalk improvements in LaPlata
Pik mm 4	Pike	Bike/Ped	Sidewalk improvements in Eolia

Coordinated Human Services Public Services Public Transit Plan (CHSPTP)

The Missouri Department of Transportation contracted with the Mark Twain Regional Council of Governments (MTRCOG) to prepare a plan to improve the coordination and cooperation of transportation providers within Audrain, Macon, Marion, Monroe, Pike, Ralls, Randolph, and Shelby counties. Barriers and gaps in services were identified to identify future transportation needs in the Mark Twain region, especially as they apply to senior adults, individuals with disabilities, and economically disadvantaged individuals. The CHSPTP was developed in agreement with the Missouri Department of Transportation to meet the requirements of SAFETEA-LU and assist the region in identifying future transportation needs.

Gap Analysis: After reviewing existing transit services and options within the region, the task force identified the following gaps in service and needs which, if met, would benefit the region. The gaps are not listed in high to low rank order, as all gaps impact the transit services that are provided in the region.

- Funding & Rising Operational Costs
- COVID
- Accessibility
- Fleet Maintenance and Replacement
- Scheduling and Routes

- Funding to Assist Low Income Populations
- Communication
- Rural Transit

Strategies:

- Maintain the Current Level of Service in the Region
- Expand Transit Opportunities in the Mark Twain Region
- Increase Communication and Coordination Among Transit Providers, Users, and the General Public

Community Development Block Grant (CDBG)

The Community Development Block Grant (CDBG) program, administered by the Missouri Department of Economic Development, provides grants to cities with a population under 50,000 and counties under 200,000 to assist in a variety of public works and economic development project.

MTRCOG helped secure \$670,440 in CDBG funding for member communities' projects in FY23.

From addressing local health and safety concerns to improving local facilities such as senior centers and community centers, CDBG programs are designed to support your community's wellbeing and greater capacity for growth. Grants are available in a variety of categories and can be utilized for a variety of community development initiatives, such as:

- General infrastructure
- Industrial infrastructure
- Water/wastewater
- Demolition
- Workforce training initiative
- Emergency disaster recovery

- Long term recovery
- Mitigation
- Neighborhood stabilization program
- Community facilities
- Downtown revitalization

CDBG's flexibility empowers people and communities to design and implement strategies tailored to their own needs and priorities. CDBG's emphasis on consolidated planning expands and strengthens partnerships among all levels of government and the private sector in enhancing community development.

CDBG Funding Awarded July 1, 2022 to June 30, 2023

- Village of Holliday Demolition Project, \$81,725
- City of Palmyra Drainage Project, \$588,715

Active CDBG Projects

July 1, 2022 to June 30, 2023

Entity	Desc	CDBG Funding
City of Atlanta	Streets	\$ 444,844.00
City of Bevier	Drainage	\$ 500,000.00
City of Callao	Fire Dept.	\$ 49,600.00
City of Clarence	Street Improvements	\$ 500,000.00
City of Clarksville	Flood Wall	\$ 11,220,894.00
City of Elmer	Demolition	\$ 107,732.00
City of Farber	Demolition	\$ 300,000.00
City of Hannibal	Emergency	\$ 743,436.00
City of Huntsville	Street Project	\$ 500,000.00
City of LaPlata	Meters	\$ 167,333.00
City of LaPlata	Streets	\$ 495,682.00
City of LaPlata	Supplemental Funding of Streets	\$ 220,279.00
City of Louisiana	Generator	\$ 50,000.00
City of Louisiana	Sirens	\$ 50,000.00
City of Macon	WIFI Park	\$ 1,374,180.00
City of Madison	Meters	\$ 119,317.00
City of Moberly	Sewer	\$ 600,000.00
City of Palmyra	Bridges (2)	\$ 569,958.00
City of Perry	Demolition	\$ 126,945.00
City of Perry	Multipurpose Bld.	\$ 1,566,764.00
City of Perry	Wastewater	\$ 750,000.00
City of Vandalia	Demolition	\$ 190,815.00
City of Vandalia	Meters	\$ 463,853.00
Macon County	Water (Callao/Bevier)	\$ 1,719,800.00
Marion County	Douglass Comm. Center	\$ 2,000,000.00
Pike County	County Road 251	\$ 399,534.00
Pike County	Water	\$ 751,658.00
Ralls County	LWC Bridge	\$ 394,000.00

Hazard Mitigation

The Council of Governments entered into an agreement with the Missouri State Emergency Management Agency (SEMA) for professional planning services to update one existing Hazard Mitigation Plan (HMP) during this fiscal year.

The Robert T. Stafford Disaster Relief and Emergency Assistance Act of 1988 (as amended by the Disaster Mitigation Act of 2000), requires that after November 1, 2004, as a condition for local governments to receive federal disaster funds, they must have in place an adopted Hazard Mitigation Plan.

The plan must include the process for identifying hazards, assessing risks and vulnerabilities, and identifying and prioritizing mitigation actions. Public involvement of local units of government, public agencies and the private sector is a large part of the planning process. The development of the initial plans for the region began in 2003.

SEMA provides 75% of the costs associated with the updates in the form of a grant, while the remaining 25% is provided by the local governments.

The Shelby County Multi-Jurisdictional Hazard Mitigation Plan was successfully updated. MTRCOG staff worked with County Commissioners and local jurisdictions to ensure the plan included actions to reduce or eliminate long-term risk to human life and property from hazard events.

Shelby County

- HMP was approved April 18, 2023
- Planning meeting held on November 14, 2022
- 9 participating jurisdictions
- 20 action items identified

Projects Award Funding:

- Ralls County Ralls County Audible Warning Siren \$21,240.00
- City of Shelbina- City of Shelbina Outdoor Warning Siren \$22,455.00

American Rescue Plan Act Grants

The Mark Twain Regional Council of Governments was successful in completing 2 grants for the City of Moberly to receive funding for projects located within the city. An application was submitted in

the Community
Revitalization Category and
was very competitive with 70
projects being funded
statewide. The City received
\$494,266 in grant funds and
is matching the funds with an
additional \$494,266. This
project will renovate sections
of the building to make it
usable to the public for
events.



The second application for the City of Moberly was in the Industrial Site Grant category. Funding was received in the amount of \$1,085,560 to construct a phase in planned projects in the industrial park located at the northern edge of Moberly. The project will assist in the completion of a road through the industrial park.

Affordable Connectivity Program

In April of 2023, the Mark Twain Regional Council of Governments was awarded \$100,000 in grant funding to assist and sign individuals up for the Affordable Connectivity Program. The Affordable Connectivity Program is an FCC benefit program that helps ensure that households can afford the broadband they need for work, school, healthcare and more.

The benefit provides a discount of up to \$30 per month toward internet service for eligible households and up to \$75 per month for households on qualifying Tribal lands.